



Overview of Benefits Sharing Models, Relation to Carbon Tenure and Securing Private Investments

Leslie Durschinger, Terra Global



Laws and Rights

- Domestic laws protect land tenure holders
- Carbon tenure laws that do not follow land tenure create high legal risk for countries
- International law protects human rights and creates legal obligations for States to uphold these rights
- UN Conventions

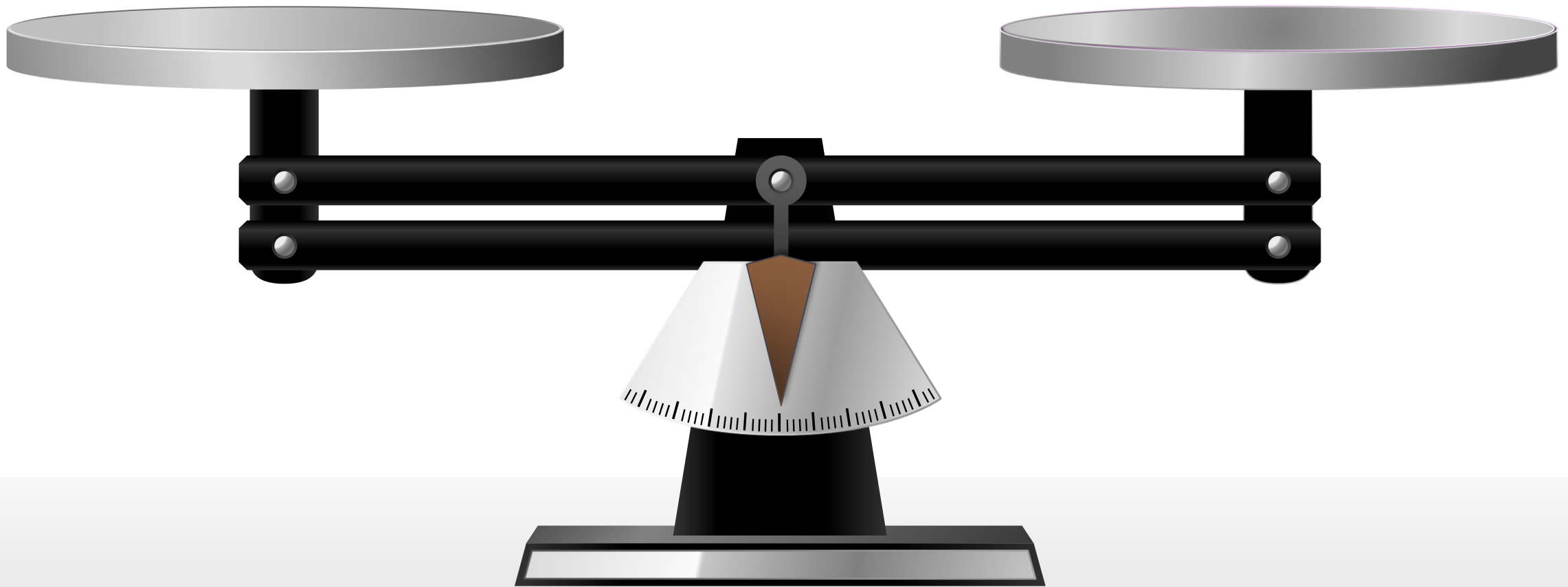
Money

- Revenue from REDD+ programs requires producing results over the Long-term
- Benefits programs that reward the producers revenue (carbon, crops, timber) will prevail
- Private sector will only invest where there is a direct link between the performance of their investment and benefits they receive

Carbon Tenure - Divergent Views and Power Imbalance

Land Tenure Holders

Government



Recognizing Rights

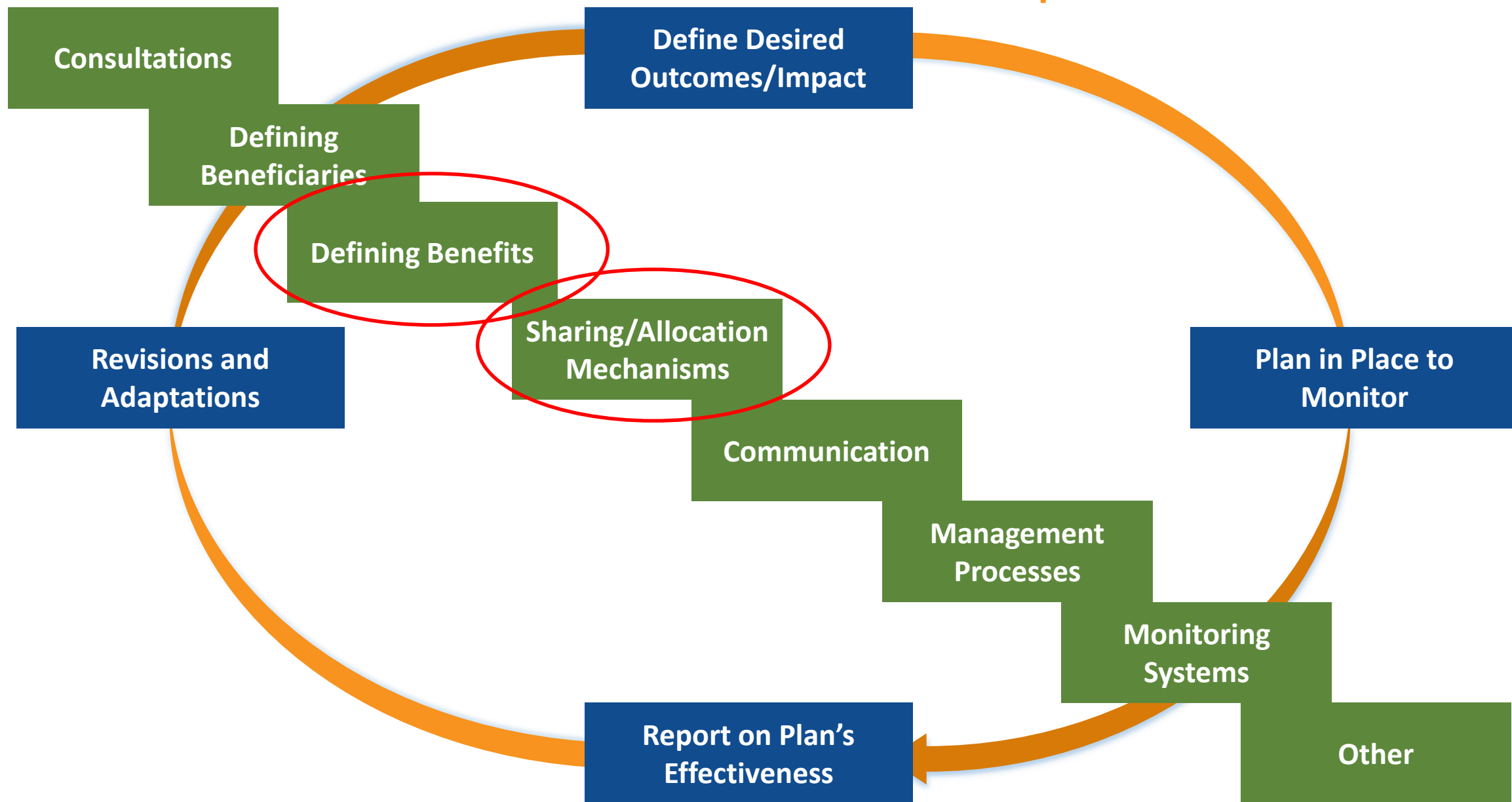
- Carbon tenure rights provide rights-holders with the ability to be involved in and to benefit from the design, implementation and economics of REDD+ activities
- Land tenure has been devolved under many legally recognized forms
 - A “bundle” of underlying rights over forest and land resources
 - Tenure-related rights determine who can own, access, use, withdraw, exclude, manage, land, forests, and its resources
 - Conditions under which the rights holder has control and for how long
 - The right to due process and compensation is also included in the bundle of rights

Legal Obligations, UN Framework Convention On Climate Change, and FCPF

- American Convention on Human Rights
- African Charter on Human and Peoples’ Rights
- UN Convention and Cancun safeguards
- Carbon Fund Methodological framework
 - ER Program entities must demonstrate that they have the ability to transfer ER title, “while respecting land and resource tenure rights or potential rights-holders
 - If the ability to transfer ER titles is unclear or contested, then the emission reductions proportional to the
 - disputed area will be withheld

Land Tenure and Carbon Tenure are Linked

Components of Benefits Plan



Consultations and Stakeholders

Inclusive Participation with Legal Representation

Key Questions to Address When Developing Consultations for Benefits Plans

- Is there a **written plan** for stakeholder consultation for benefit sharing plan development and management?
- Where both **direct and indirect stakeholders** that are impacted by the REDD+ program identified?
- **When** were they involved in the process?
- Were they **segmented** into different groups with targeted consultations?
- How **frequent, at what points in the development and for how long** were they consulted?
- What was the **format** of engagements?
- What was the **process** for capturing, tracking and incorporating feedback?
- Were any **independent standards or good practice guidance** (REDD+ SES, IFC, etc.) applied in the development of the benefits plan?
- Do the stakeholders have **technical and legal representation**?

Stakeholders to Consider

- Those with legal rights related to carbon emissions reductions
- Those who reduce emissions
- Forest stewards
- Those incurring costs
- Those administering the program
- Those financing the implementation
- Other facilitators of REDD+ implementation
- The poor and underrepresented groups

Defining Benefits of REDD+ Programs (examples)

Monetary (generation of financial flows)

\$ tCO₂e



\$ Grants \$



\$ NTPF

Tax Benefits

Non-Monetary

- Secure tenure
- Biodiversity
- Water

- Improved livelihoods
- Efficient governance and monitoring
- Resilience

Scale of Receiving Benefits

- Site
- Sector
- Jurisdiction

- County
- Global

Know the Size of the “Pie”- Create Comprehensive Cash Flow Model

Capture all Monetary Benefits

ER PROGRAM CASH FLOW OUT

REDD+ Program Management Costs
 Staffing Costs
 Office Costs
 Travel for Program Management
 Legal, Accounting and RME Trust/
 Readiness - Key Consultancies
 Stakeholder Engagement
 Safeguards Monitoring
 Grievance and Redress
 Benefits Management
 Emission Reduction MRV
 ER Program Management Reserve
 Central Government Fee/ 5% of E

Total REDD+ Program Management

REDD+ Program Measures (Government
 RIL
 Cacao
 Industrial Palm
 Smallholder Palm
 Green Mining
 Protected Area Management
 Conservation Agriculture

Total Program Measures

TOTAL ER PROGRAM CASH FLOW OUT

ER PROGRAM CASH FLOW IN

Emission Reductions

ER Sales Cash In (Carbon Fund)
 ER Sales Cash In (Other Sources)

TOTAL ER SALES

RIL

Cacao

Industrial Palm

Smallholder Palm

TOTAL AG INCREMENTAL REVENUE

NON-ER CARBON CASH FLOW IN

FCPF (CNREDD and WB Direct)

ONURED

	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
NON-ER CASH FLOW IN	\$8,203,129	\$18,613,958	\$17,488,958	\$12,553,155	\$2,541,326	\$0	\$0	\$0	\$0	\$0	\$0
TOTAL PROGRAM CASH FLOW IN	\$13,526,629	\$18,613,958	\$26,802,241	\$12,553,155	\$21,264,298	\$0	\$37,882,918	\$0	\$64,968,730	\$0	\$195,611,930
NET PROGRAM CASH FLOW	\$5,412,760	(\$967,847)	(\$5,407,551)	(\$6,017,649)	\$932,358	(\$9,478,517)	\$14,989,623	(\$9,399,454)	\$40,726,797	(\$8,390,313)	\$22,400,209
CASH BALANCE (CUMULATIVE)	\$5,412,760	\$4,444,913	(\$962,637)	(\$6,980,286)	(\$6,047,928)	(\$15,526,444)	(\$536,821)	(\$9,936,276)	\$30,790,522	\$22,400,209	

Cash Out Flows

- REDD+ Administration
- REDD+ Measures aligned with strategy and ERPD (often organized by sector)
- Other (tax incentives, etc.)

Cash In Flows

- ER Revenue Carbon Fund/ISFL
- ER Revenue Other
- Incremental Income from REDD+ measures (improved yields, lower costs, etc.)
- Grants related and hopefully aligned to implementation of REDD+ administration and measures (FCPF, FIP, Other)

Review Cash Net Cash Flow and Funding Needs

- Program overall
- By REDD+ activity /sector
- By key actors (where possible)

Separate from Cash Flow

- Understand participants marginal opportunity costs

Activity or Input-based

- Distribute benefits up front for adoption of targeted practices
- No link is required between the distribution of benefits and measurable performance
- Examples include typical payment for environmental services programs, PIP in US
- Government takes risk that results are produced

Performance-based

- Distribute/allocate benefits on the condition that beneficiaries have achieved a predefined, measurable and verifiable standard of performance against
- Measured ex-post
- Direct link between outcome and benefit
- May be based on emissions produced, quality of crops deforestation free, etc.
- Beneficiary (REDD+ partner) takes risk that results are produced

Align Methods with Outcomes and Component of REDD+ Program

- Different methods for different beneficiaries and/or sectors can be deployed
- Consider how to include stakeholders impacted by program but not large participants
- Government should take portion / charge fees for administration of program

Form of Distribution for Performance-based

- Direct payments in cash
- Direct payments to purchase pre-defined set goods, services, inputs and technical assistance
- Allocation of emission reduction rights to those who produce them (within national REDD+ rules)

Avoid Arbitrary Percentage Allocations

What benefit sharing management processes?

- What types of mechanisms have been defined to support distribution?
- Who manages processes and who oversees this process
- Do the mechanisms cover the spectrum of government managed funds to devolving emissions reductions?
- How are fiscal management and controls handled?
- Are funds ring-fenced or part of government budgets
- Are the mechanisms secured through laws, regulations, and/or contractual agreements?
- Has is carbon tenure considered and secured through each of the mechanisms?
- How do grievance and redress mechanisms specifically support benefits distributions

How well was the plan communicated to the key stakeholders?

- Is there a communications plan?
- What are the channels of communication?
- Was the plan translated into all local languages and/or dialects?
- Does the plan tailor communication by type of stakeholder?
- What are the requirements for frequency?
- Does the plan meet the good practice criteria for stakeholder engagement?
- How does the plan test for informed consent?

How well is the plan being monitored following implementation?

- Is there a detailed operational procedures manual for RBP-BP management?
- Who has oversight to ensure the plan is administered according to the manual?
- Beyond monitoring whether the plan is being implemented as defined, is there a set of define Outcomes and Impacts that are being monitoring to determine the effectiveness?
- How is the Outcomes and Impacts monitoring conducted?

Benefit Sharing – Key to Unlocking Private Sector

Private Sector Engagement and Investment

- Land tenure holders unlikely to participate in REDD+ activity unless there is clarity on benefits from REDD+
- Private sector investors will not invest in REDD+ unless
 - There is clarity on benefits from REDD+ investments
 - There is the ability to assess operational and financial risk
 - They can see a clear and direct link between the investee and who will produce the return
 - Rights of Indigenous Peoples', local communities', women and marginalized groups have been protected

Technical Requirements for Robust Benefits Sharing

- The FREL has been established taking into account dynamics and typology of DF in spatially explicit manner
- GHG monitoring is spatial explicit and participatory
- Transparency in process and results
- Laws and/or contractual agreements can secure rights to benefits
- Beware of mismatch of income and expense
- Fiscal management should be considered carefully